

STATE OF NEW HAMPSHIRE

PUBLIC UTILITIES COMMISSION

October 22, 2009 - 11:18 a.m.
Concord, New Hampshire

NHPUC OCT27'09 AM 9:53

RE: DG 09-038
NEW HAMPSHIRE GAS CORPORATION:
Notice of Intent to File Rate Schedules.

PRESENT: Chairman Thomas B. Getz, Presiding
Commissioner Clifton C. Below
Commissioner Amy L. Ignatius

Sandy Deno, Clerk

APPEARANCES: Reptg. New Hampshire Gas Corporation:
Meabh Purcell, Esq. (Dewey & LeBoeuf)

Reptg. Residential Ratepayers:
Kenneth E. Traum, Asst. Consumer Advocate
Office of Consumer Advocate

Reptg. PUC Staff:
Matthew J. Fossum, Esq.

Court Reporter: Steven E. Patnaude, LCR No. 52

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3 Settlement Agreement (09-30-09)

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4 Revised Rate Case Surcharge
Calculation and Summary of
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5 Supplemental Testimony of
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6 N.H. Gas Corporation response to
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7 Direct Testimony of
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8 Chart entitled "DG 09-038 New
Hampshire Gas Corporation Rate
Impact Reflecting Rate Plan,
Revised COG and Change in
Billing Determinants"

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1 PROCEEDING

2 CHAIRMAN GETZ: Okay. Good morning,
3 everyone. We'll open the hearing in docket DG 09-038. On
4 March 31, 2009, New Hampshire Gas Corporation filed a
5 petition requesting approval of permanent rates and
6 temporary delivery rates. An order was issued on
7 April 2nd suspending the tariffs and scheduling a
8 prehearing conference. In addition, a hearing on
9 temporary rates was held, and an order issued on April 30
0 authorizing temporary rates, an incremental value of
1 \$69,995. Subsequently, we set a procedural schedule for a
2 hearing on permanent rates. And, we have a Settlement
3 Agreement that's the subject of today's hearing that was
4 filed on September 30.

15 Can we take appearances please.

16 MS. PURCELL: Good morning,
17 Commissioners. My name is Meabh Purcell, from Dewey &
18 LeBoeuf, in Boston, representing New Hampshire Gas
19 Corporation.

20 CHAIRMAN GETZ: Good morning.

21 CMSR. BELOW: Good morning.

22 MR. TRAUM: Good morning, Mr. Chairman
23 and Commissioners. Representing the Office of Consumer
24 Advocate, Kenneth Traum.

[WITNESS PANEL: Zink|Boucher]

1 CHAIRMAN GETZ: Good morning.

2 MR. FOSSUM: And, good morning. Matthew
3 Fossum, of the Staff of the Commission. And, with me
4 today is Stephen Frink and Bob Wyatt of the Commission
5 Staff.

6 CHAIRMAN GETZ: Okay. Good morning.

7 Are you ready to proceed, Ms. Purcell?

8 MS. PURCELL: Yes, I am. I'd like to
9 ask Ms. Zink and Ms. Boucher to take the stand as a panel.
10 And, just on a housekeeping matter, minor, we will be
11 starting with any new exhibits with Exhibit 3, because we
12 had a couple of exhibits at the temporary rate hearing.

13 CHAIRMAN GETZ: Okay. Thank you.

14 (Whereupon Karen L. Zink and
15 Jennifer Boucher were duly sworn and
16 cautioned by the Court Reporter.)

17 MS. PURCELL: All set?

18 KAREN L. ZINK, SWORN

19 JENNIFER BOUCHER, SWORN

20 DIRECT EXAMINATION

21 BY MS. PURCELL:

22 Q. Ms. Zink, I'm going to start with you. Could you
23 please state your name and your title and your business
24 address for the record.

[WITNESS PANEL: Zink|Boucher]

1 A. (Zink) Yes. I am Karen Zink. I am employed by the
2 Berkshire Gas Company as their President, Treasurer,
3 and Chief Operating Officer. I am also the Treasurer
4 of New Hampshire Gas Corporation.

5 Q. Thank you. And, have you previously submitted prefilled
6 testimony in this case?

7 A. (Zink) Yes. On March 31st, 2009, I submitted prefilled
8 testimony in support of New Hampshire Gas's request for
9 an increase in base distribution rates, as well as
10 testimony in support of temporary rates.

11 MS. PURCELL: Thank you. And, I'd just
12 like to note that the New Hampshire Gas March 31st filing
13 has been marked as "Exhibit 1" already.

14 BY MS. PURCELL:

15 Q. And, what's the purpose of your testimony today,
16 Ms. Frink -- or, Ms. Zink?

17 A. (Zink) The purpose of my testimony today is to explain
18 and support the Settlement Agreement filed in this case
19 by the Office of Consumer Advocate, the Commission
20 Staff, and New Hampshire Gas on July 30 of 2009.

21 MS. PURCELL: And, I would like to mark
22 the Settlement Agreement as "Exhibit 3".

23 CHAIRMAN GETZ: So marked.

24 (The document, as described, was

{DG 09-038} {10-22-09}

[WITNESS PANEL: Zink|Boucher]

1 herewith marked as Exhibit 3 for
2 identification.)

3 MS. PURCELL: And, I believe everyone --
4 all the Commissioners have a copy of it.

5 (Mr. Traum conferring with
6 Atty. Purcell.)

7 BY MS. PURCELL:

8 Q. Ms. Zink, when you said that the Settlement was "filed
9 on July 30th", did you mean --

10 A. (Zink) I was incorrect. I meant "September 30th".

11 Sorry.

12 MS. PURCELL: Thank you. Thank you,

13 Mr. Traum.

14 MR. TRAUM: That's my contribution.

15 BY MS. PURCELL:

16 Q. And, first, Ms. Zink, why did New Hampshire Gas file to
17 increase the base distribution rates in March '09?

18 A. (Zink) This was the first rate filing by New Hampshire
19 Gas in six years, and was necessary because the
20 Company's current rates are insufficient to support
21 current operations and maintenance expenses, and also
22 ongoing capital expenditures. Therefore, the Company
23 required a rate increase to address its revenue
24 deficiency.

[WITNESS PANEL: Zink|Boucher]

1 Q. Thank you. And, does the Settlement Agreement, in your
2 view, provide a just and reasonable resolution of the
3 issues in the proceeding?

4 A. (Zink) Yes, it does. Like any -- Like any settlement,
5 the agreement represents compromises among the parties.
6 While the agreement does not provide New Hampshire Gas
7 with all the revenues requested, it will allow the
8 Company to increase its rates by \$288,732 over three
9 years, which is an 8.5 percent increase under base
10 distribution rates, for their overall rates. This
11 increase will result in rates that are just and
12 reasonable.

13 Specifically, in Article II, Section
14 2.1, the parties have agreed on four items. The first
15 is that we've stipulated a rate base of 2,260,000 --
16 excuse me, \$2,236,222, which excludes land held for
17 future use. We've stipulated a cost of capital,
18 allowing an overall rate of return of 8.875 percent.
19 We've stipulated a test year net operating income of
20 \$26,741. And, finally, we've stipulated a revenue
21 deficiency of \$288,732.

22 Q. Thank you. And, could you just briefly explain the
23 three year phase-in, how that will work?

24 A. (Zink) Sure. As specified in Section 2.2, the rate

[WITNESS PANEL: Zink|Boucher]

1 increase will be phased in over three years. The first
2 year, the increase will be \$173,239, that will be
3 effective November 1st, 2009. Then, on November 1st,
4 2010, another increase of \$57,747 will be implemented.
5 And, finally, on November 1st, 2011, another \$57,746
6 will be implemented.

7 Q. And, could you describe how deferred revenues are
8 treated under the Settlement Agreement?

9 A. (Zink) Sure. The deferred revenues are addressed in
10 Article III of the Settlement. The parties agree that
11 New Hampshire Gas is authorized to defer on its books
12 the difference between the amount which would be
13 collected under the maximum rates designed to recover
14 additional revenues of 288,732 and the actual revenues
15 being billed to customers. It's important to note that
16 no interest will accrue on the deferred revenue
17 balance, and that recovery of the deferred revenues
18 will begin on November 1st, 2012, and occur over a
19 24-month period. If, for some reason, the Company
20 files for a delivery rate increase during that 24-month
21 period, the deferred revenues will be forgone.

22 Q. Thank you. And, did the Company get temporary rate
23 approval for temporary rates in this proceeding?

24 A. (Zink) Yes. The Company did receive approval for a

[WITNESS PANEL: Zink|Boucher]

1 \$69,995 of temporary rates.

2 Q. Okay. And, does the Agreement provide for
3 reconciliation between temporary and permanent rate
4 levels, as well as recovery of rate case expense?

5 A. (Zink) Yes. The Agreement provides for both under
6 Article IV. First, the temporary rate increase of
7 69,995 will be reconciled to the first year revenue
8 increase of 173,239, and will be recovered via a
9 surcharge over the first 12 months of the Rate Plan.
10 Second, prudently incurred rate case expenses will also
11 be recovered via a surcharge over the first 12 months
12 of the Rate Plan. These expenses specifically exclude
13 affiliate charges from Berkshire Gas and outside
14 expenses related to the Commission audit of New
15 Hampshire Gas's books and records. While New Hampshire
16 Gas has managed its rate case expenses, presenting a
17 rate case is a complex undertaking, even for a company
18 the size of New Hampshire Gas.

19 Q. Thank you. I'd like to show you a document with a
20 cover letter dated October 21, and ask that you
21 identify this.

22 A. (Zink) This is a letter that was submitted to the
23 Commission on October 21st, which includes New
24 Hampshire Gas's rate case surcharge calculation and a

[WITNESS PANEL: Zink|Boucher]

1 summary of the temporary rate reconciliation
2 calculation.

3 MS. PURCELL: Thank you. I'd like to
4 mark this as "Exhibit 4".

5 CHAIRMAN GETZ: Be so marked.

6 (The document, as described, was
7 herewith marked as Exhibit 4 for
8 identification.)

9 MS. PURCELL: And, since we just filed
10 it yesterday, I did bring a few extra copies. But, if you
11 don't need it, I had it couriered up yesterday?

12 CHAIRMAN GETZ: We're all set.

13 MS. PURCELL: You're all set? Okay.

14 Thank you.

15 BY MS. PURCELL:

16 Q. And, Ms. Zink, could you describe the provision in the
17 Settlement that addresses New Hampshire Gas's ongoing
18 capital expenditures and its commitment regarding
19 capital expenditures?

20 A. (Zink) Sure. Capital expenditures are addressed in
21 Article V of the Settlement. One point to note is
22 that, in the Company's docket DG 07-083, which was the
23 Commission's approval of the acquisition of New
24 Hampshire Gas by Iberdrola, New Hampshire Gas will

[WITNESS PANEL: Zink|Boucher]

1 continue to maintain the current level of eight
2 full-time employees and also maintain its operations
3 and service center in Keene, New Hampshire.

4 However, in the original approval of the
5 acquisition, the Company had agreed to spend a minimum
6 average capital expenditure of \$275,000. For this
7 settlement purposes, the parties have agreed that, for
8 the period of the Rate Plan, which is through
9 October 31st, 2012, the required minimum average annual
10 capital expenditures will be reduced to \$200,000, from
11 the \$275,000.

12 Q. Thank you. And, does the Settlement Agreement have
13 provisions that address low income and energy
14 conservation matters?

15 A. (Zink) Yes, it does. In Article VI of the Agreement,
16 these measures are laid out. The parties have agreed
17 that New Hampshire Gas will provide its customers twice
18 annually with a bill stuffer that will contain
19 information regarding energy efficiency measures and
20 budget billing. This bill stuffer will be developed in
21 conjunction with the OCA and the Commission Staff.
22 Further, New Hampshire Gas shall continue its current
23 practice of directing customer inquiries regarding
24 availability of low income programs to specific

[WITNESS PANEL: Zink | Boucher]

1 agencies and organizations and will continue to assist
2 customers to establish affordable payment programs.

3 Q. Thank you. Ms. Zink, are there any issues that we will
4 be discussing today that are not addressed within the
5 terms of the Settlement Agreement?

6 A. (Zink) Yes. There is one. In preparing the rate
7 design, as well as the cost of gas adjustment factor,
8 New Hampshire Gas noticed that the heating degree-days
9 used to normalize volumes were significantly different

11 Specifically, Jennifer Boucher will be addressing this
12 specific issue.

13 Q. Thank you. And, Ms. Zink, finally, what is your
14 overall conclusion regarding the Settlement Agreement?

15 A. (Zink) I would say that the Agreement provides a
16 reasonable opportunity for New Hampshire Gas to earn a
17 fair return, and thus provides just and reasonable
18 rates

19 MS. PURCELL: Thank you. I'd now like
20 to conduct some direct exam of Ms. Boucher before making
21 the panel available.

22 BY MS. BURGESS.

23 Q. Ms. Boucher, could you please state your full name and
24 your position and your business address for the record?

[WITNESS PANEL: Zink|Boucher]

1 A. (Boucher) Certainly. I'm Jennifer Boucher. I'm the
2 Manager of Regulatory Economics for the Berkshire Gas
3 Company. My business address is 115 Cheshire Road,
4 Pittsfield, Massachusetts. And, I provide affiliate
5 services to New Hampshire Gas Corporation.

6 Q. Thank you. And, Ms. Boucher, are you the -- did you
7 submit supplemental testimony in this proceeding on
8 October 21st?

9 A. (Boucher) Yes, I did.

10 Q. And, had you filed any prior testimony in the
11 proceeding?

12 A. (Boucher) No, I had not.

13 Q. So, I would like to show you a document dated
14 October 21st and ask that you identify that.

15 A. (Boucher) This document is my supplemental testimony.

16 MS. PURCELL: Thank you. I'd like this
17 supplemental testimony to be marked as "Exhibit 5"?

18 CHAIRMAN GETZ: So marked.

19 (The document, as described, was
20 herewith marked as Exhibit 5 for
21 identification.)

22 BY MS. PURCELL:

23 Q. Ms. Boucher, was this testimony and the attachments
24 prepared by you or under your direction and

[WITNESS PANEL: Zink|Boucher]

1 supervision?

2 A. (Boucher) Yes, it was.

3 Q. And, if I were to ask you the same questions today,
4 would your answers be substantially the same?

5 A. (Boucher) Yes.

6 MS. PURCELL: And, I'd like to, since
7 this testimony was just filed yesterday, and it's not
8 contained within the Settlement Agreement, I would like to
9 spend a little time and ask Ms. Boucher to run us through
10 the basic, all the -- you know, I'm going to just run
11 through the testimony with her and conduct a little bit
12 longer direct than I might normally. But --

13 BY MS. PURCELL:

14 Q. So, Ms. Boucher, could you just explain the purpose of
15 this testimony?

16 A. (Boucher) Certainly. The purpose of my supplemental
17 testimony is to describe an issue that the Company
18 discovered with respect to its Keene heating
19 degree-days, to talk about the effect that those
20 heating degree-days could possibly have on the
21 Company's rate design, and to discuss the Company's
22 proposed remedy to its degree-day concern.

23 Q. Thank you. And, actually, did you have an opportunity
24 to explain your concerns to the Commission Staff and

[WITNESS PANEL: Zink|Boucher]

1 with the OCA prior to the hearing today?

2 A. (Boucher) Yes. Over the course of the past several
3 weeks, we brought that to the attention of Staff.

4 Q. Okay. So, can you just briefly explain what the issue
5 was and how you've resolved it?

6 A. (Boucher) Certainly. During the preparation of the
7 Company's winter cost of gas adjustment, we discovered
8 I would characterize it as a "peculiar" level of
9 warmer-than-normal temperatures using the Company's
10 Keene heating degree-days. And, that's in comparison
11 to Berkshire's degree-days. For last winter, the
12 November to April period, the Keene heating degree-days
13 were showing about a 14 percent warmer-than-normal
14 weather for that period, while Berkshire's degree-days
15 were showing that the temperatures experienced in our
16 area were virtually normal or slightly colder than
17 normal.

18 Since this data is the primary impetus
19 for the weather-normalization calculation, the Company
20 feels that, if the Keene heating degree-days are
21 flawed, that it could have an impact on the rate design
22 in the instant case.

23 Q. Thank you. And, did the Company attempt to verify the
24 issues with this Keene data?

[WITNESS PANEL: Zink|Boucher]

1 A. (Boucher) Yes. The Company conducted a site visit of
2 its weather instrument at its propane facility and
3 found that the instrument was functioning and reporting
4 properly. We also verified that the calculation of the
5 daily heating degree-days was being calculated
6 properly, and no inaccuracies were found.

7 Q. What irregularities did the Company discover in the
8 data?

9 A. (Boucher) On the attachment to the supplemental
10 testimony, on the top portion of Attachment NHGC-1, I
11 displayed the compilation of the Company's Keene
12 historical degree-days over the last 20 years. And,
13 the Company essentially discovered that about five
14 years ago a major change or some major change to the
15 collection of degree-days occurred. As prior to this
16 period, the annual degree-days were in the area of
17 seven to eight thousand (8,000) annual degree-days.
18 But, beginning in 2004, the Company has only
19 experienced in the realm of 6,000 heating degree-days.

20 Q. Did this irregularity or issue impact the Company's
21 rate proposal in this proceeding?

22 A. (Boucher) In this proceeding, it did not affect the
23 rate proposal, because the Settlement is based on
24 revenue requirements. However, for rate design

[WITNESS PANEL: Zink|Boucher]

1 purposes, the test year billing determinants were based
2 on the "irregular" Keene heating degree-days. And, as
3 a result, the Company has concern that the use of those
4 "normal" test year billing determinants may flaw the
5 rate design.

6 Q. So, how did the Company propose to address it, to
7 remedy it?

8 A. (Boucher) After bringing this concern to the attention
9 of Staff and the OCA, the recommended approach to
10 remedying the rate design concern is to recalculate the
11 test year billing determinants utilizing the Concord
12 Weather Station as the basis for the heating
13 degree-days. And, the Company feels that Concord is a
14 good proxy for Keene, because of its close location,
15 about 40 miles away. The Concord Weather Station is
16 managed by the National Weather Service, who prepares
17 and publishes daily climate data. And, also, there is
18 a valid historical 30-year database for Concord
19 degree-days available.

20 Q. And, then, have you been able to show the results of
21 using the Concord degree-days?

22 A. (Boucher) Yes. Using the Concord degree-days, test
23 year billing determinants are actually about 90,000
24 therms fewer than the original test year billing

[WITNESS PANEL: Zink|Boucher]

1 determinants. This is displayed on the attachment,
2 where the annual billing determinants dropped from a
3 little over 1.3 million therms in the original filing,
4 to a little over 1.2 million therms using Concord as
5 the basis.

6 Q. And, what would be the impact in the development of the
7 cast-off rates by not using this Concord data?

8 A. (Boucher) If the rates were designed using the original
9 Keene-based degree-days, the Company could potentially
10 experience close to a \$90,000 revenue shortfall by
11 having incorrect cast-off rates.

12 Q. But using the Concord data does not have any impact on
13 the Company's revenue requirement, is that correct?

14 A. (Boucher) That's correct.

15 Q. Does this conclude your testimony on this issue?

16 A. (Boucher) Yes, it does.

17 MS. PURCELL: Thank you. I have nothing
18 further. The panel is available for questions.

19 CHAIRMAN GETZ: Thank you. Mr. Traum.

20 MR. TRAUM: Thank you, sir.

21 CROSS-EXAMINATION

22 BY MR. TRAUM:

23 Q. Just for the Commission's benefit, I'll ask the panel,
24 in terms of bill impacts, am I correct that a Staff

1 witness is going to be addressing those?

2 A. (Boucher) Sure.

3 Q. With that, I only have one question that I'd ask you to
4 expand upon, and that's referring to Article 6.1 of the
5 Settlement, the provisions regarding energy efficiency
6 and budget billing. Could you explain how the
7 provisions in the Settlement go beyond what the Company
8 does at this point in time on behalf of its customers?

9 A. (Zink) Regarding the energy conservation, the Company
10 currently does not have a specific bill stuffer that
11 goes out to customers. If someone was interested in
12 energy conservation and asked a question, if they came
13 into the office, we would direct them to various
14 websites to find energy conservation information. We
15 also had a handout that was provided by the State of
16 New Hampshire that we could give to customers. But we
17 didn't specifically have something in the bill on a
18 consistent basis that would say "These are the things
19 you can do."

20 So, we believe this is an expansion of
21 what we currently do today, because now at least twice
22 a year customers will read in their bill, if they read
23 the bill stuffers, that there are energy conservation
24 programs available to them, and these are some of the

[WITNESS PANEL: Zink|Boucher]

1 things that they might be able to do.

2 Regarding low income, the Company
3 already directs customers to various agencies, such as
4 the Southwestern Community Services, which is for local
5 fuel assistance and other assistance programs; the
6 Veterans Administration; the City of Keene; the
7 Salvation Army; and other various local charities. So,
8 this was just to ensure that this continues to occur,
9 that we're directing people to where they can go for
10 help. And, also, what we do now, and we'll continue to
11 do, is help customers set up affordable payment
12 programs that are having trouble paying their bills.

13 MR. TRAUM: Thank you. That's all I
14 have.

15 CHAIRMAN GETZ: Mr. Fossum.

16 MR. FOSSUM: Thank you. I don't have
17 very much, though.

18 BY MR. FOSSUM:

19 Q. When this case was filed, this is a question for
20 Ms. Zink, do you recall being asked by Staff to perform
21 a market analysis comparing the rates proposed by the
22 Company to those of the Company's competitors in the
23 Keene area?

24 A. (Zink) I do recall that.

1 Q. Do you recall the results of that analysis?

2 A. (Zink) One second. I do recall, I just want to see if
3 I have it here with me.

4 Q. If you don't, that's fine.

5 A. (Zink) What my recollection is that, from a residential
6 heating perspective, we were still competitive with our
7 competitors. Some of the larger, the very largest
8 customers, there was a slight concern, from a
9 competitive standpoint, that increasing the rates could
10 have an impact, which is one of the reasons we
11 compromised on the Settlement Agreement. We feel very
12 comfortable with where energy prices are today for New
13 Hampshire Gas, as well as our competitors, that we do
14 not have to worry about the loss of load because of
15 this rate increase.

16 Q. Now, just for the sake of being thorough, I'm going to
17 show you this document. I'll ask if you recognize
18 this?

19 A. (Zink) Yes, I do.

20 Q. And, could you very briefly explain what that document
21 is?

22 A. (Zink) Sure. This was a data response that was
23 submitted on July 31st that compared the cost for a
24 typical residential heating customer and an average C&I

[WITNESS PANEL: Zink | Boucher]

customer for New Hampshire Gas to those of its competitors, which would have been propane suppliers serving the Keene area. And, at the time when we did this analysis, we compared the current rates that customers were paying on a Fixed Price basis or a Non-Fixed Price basis to what we proposed. And, for the residential customers, the increase on our proposed rates, which were in our initial filing, would have shown an increase of under \$400 a year, and, for the average commercial and industrial customer, would have been an increase of about \$2,000 a year.

12 Q. Thank you. And, this is a document, just for
13 clarification, that was prepared by you or under your
14 direction?

15 A. (Zink) Correct. Now, I should mention that that was
16 based on gas prices that were in effect last year.
17 And, if you look at where they are this year, we would
18 expect customers' bills would actually go down, based
19 on where gas prices are today.

20 MR. FOSSUM: Thank you. I would like to
21 enter this data response as the next exhibit.

22 CHAIRMAN GETZ: It will be marked for
23 identification as "Exhibit Number 6".

24 (The document, as described, was

[WITNESS PANEL: Zink | Boucher]

1 herewith marked as Exhibit 6 for
2 identification.)

3 BY MR. FOSSUM:

4 Q. Now, given this analysis and what you've just said
5 about gas prices being -- or, propane pricing being
6 even lower now, are you confident that the Company
7 would be able to continue to retain its customers?

8 A. (Zink) Yes. Very confident.

9 Q. Now, additionally, you had said that, because your
10 propane prices had dropped, logically, then the prices
11 of your competitors would have dropped as well. And,
12 so, do you continue to remain confident that you'll be
13 able to maintain your existing customers, even given
14 that reality of the market?

15 A. (Zink) Yes. Yes, we do.

16 Q. Shifting gears slightly, the Company at one time, as I
17 understand it, had undertaken a study regarding the
18 possibility of building a liquefied natural gas or LNG
19 facility in Keene. Do you recall that study?

20 A. (Zink) Yes, I do.

21 Q. And, recently, did the Company update that study?

22 A. (Zink) Yes. What the Company did was, the original
23 consultant that provided the study, we asked him to
24 analyze if his results from that last study were still

[WITNESS PANEL: Zink|Boucher]

1 effective, in which he said that it would not be
2 economical for the Company to site a facility there,
3 because the cost of putting the facility there,
4 compared to the additional revenue that may or may not
5 be generated, he verified that his results from that
6 original study were still correct, and it would not
7 make sense for the Company to site an LNG facility in
8 Keene.

9 Q. Now, that conclusion, did that take into account the
10 possibility of federal, state, or other grant money, or
11 perhaps Stimulus money, that might be involved in
12 building the facility?

13 A. (Zink) That was considered, but there would not be
14 enough available on the outside that would have made
15 sense, from a Company perspective, to have implemented
16 any cash towards that type of a facility, even with
17 Stimulus money available.

18 Q. And, I take it, to the best of your knowledge, that
19 situation hasn't changed recently?

20 A. (Zink) That is correct.

21 Q. Now, you seem to -- given what you've said, would you
22 be -- would the Company be willing to make any further
23 inquiry into the possibility of such funding and to
24 report back to the Commission the results of whatever

1 it finds?

2 A. (Zink) To update above and beyond what we already had
3 done and filed with the case? I'm --

4 Q. Yes. Update from then till now, including things like
5 what efforts the Company's made to discern the
6 availability of Stimulus funding or other government
7 money?

8 A. (Zink) We can certainly look into it. I don't think
9 the conclusion would be any different.

10 Q. Without regard then necessarily to that LNG plant,
11 would the Company be willing to submit a report of its
12 efforts to find or utilize Stimulus or other government
13 money in the conduct of its operations?

14 (Atty. Fossum conferring with Mr.
15 Frink.)

16 MR. FOSSUM: If it's all right with the
17 Commission, I'll allow Mr. Frink to ask a question, just
18 to make sure that the Company fully understands what
19 information we're looking for.

20 BY MR. FRINK:

21 Q. What Staff would like to see is what efforts you've
22 made to find grants or Stimulus money and what the
23 results of those efforts were? So, who you talked to,
24

[WITNESS PANEL: Zink|Boucher]

1 A. (Zink) Uh-huh.

2 Q. -- on what basis you were applying or acquiring, you
3 know, Clean Air or whatever? And, so, that's really
4 all we're looking for. Not from this point on, but,
5 really, just what have you done in the search for this
6 money, what kind of money could you acquire and how
7 would that impact your plans? And, just some kind of a
8 report that says "this is what we looked into, this is
9 what the answer was, and this is the results, if we
10 plugged that into our studies as to whether this is
11 economically feasible or not."

12 A. (Zink) Okay. We can provide that.

13 MR. FRINK: Thank you.

14 MR. FOSSUM: Thank you.

15 CHAIRMAN GETZ: Mr. Fossum, I take it
16 that's not a record request in this docket, but a
17 follow-up report, is that correct?

18 MR. FOSSUM: That's correct, yes. And,
19 with that, I have nothing further.

20 CHAIRMAN GETZ: Commissioner Below.

21 CMSR. BELOW: Thank you, Mr. Chairman.

22 BY CMSR. BELOW:

23 Q. Ms. Boucher, I need a little help in understanding the
24 billing determinants. In your attachment in Exhibit 5,

1 looking over in the far right-hand column, at Line 35,
2 there's the "Revenue Shortfall" figure of "\$87,931"
3 that you referenced. And, you said that revenue
4 shortfall would occur if you use the Keene test year
5 heating degree-day data that you had collected, actual
6 for 2008, which is quite a bit lower than the normal
7 heating degree-days. Or, maybe, let me stop there.
8 Did you use the normal heating degree-days for your
9 test year or the actual that you measured?

10 A. (Boucher) We used the normal, the "normal" billing
11 determinants, which were based on the difference
12 between normal Keene heating degree-days and actual
13 Keene heating degree-days. And, the results of using
14 the actual Keene heating degree-days are that a large
15 weather adjustment was made to actual billing
16 determinants, which presents the Company with about 1.3
17 billing therms for the test year. The Company doesn't
18 believe that those are the best "normal" billing
19 determinants that could be used, but that using Concord
20 heating degree-days to normalize its actual test year
21 experience are more appropriate. And, if we do use the
22 Keene-based billing determinants to design our cast-off
23 rates, there's a likelihood that we will not experience
24 those billing volumes, and therefore not collect the

[WITNESS PANEL: Zink|Boucher]

1 revenues we're entitled to.

2 Q. So, just help me through your right-hand column --

3 A. (Boucher) Okay.

4 Q. -- columns, where you, at Line 24, you show "Total Rate
5 Design Revenues" of almost 1.3 million, which is what
6 the rate should be designed to achieve in a
7 weather-normal year, is that correct?

8 A. (Boucher) That's exactly right.

9 Q. Okay. So, on average, over time, it should work out
10 that you would get that revenue?

11 A. (Boucher) Correct. That would be our "cast-off" point.
12 We want to design our rates to collect the 1,297,407.

13 Q. Okay. Then, in the next line you show the Keene
14 billing determinants, with an average base rate per
15 therm --

16 A. (Boucher) Uh-huh.

17 Q. -- of "\$0.98"?

18 A. (Boucher) That's right. And, that is derived by taking
19 the rate design revenues in Line 24, and dividing those
20 revenues by the Keene billing determinants of
21 "1,324,945", that results in an average billing unit of
22 98 cents per therm. This is just a very simplistic
23 look at the billing, what the rates would be using
24 those billing determinants. And, then, following that,

[WITNESS PANEL: Zink|Boucher]

1 the Company expects that it's more likely to experience
2 about 1.2 million therms per year. And, at that 98
3 cents, if that's what the cast-off rates were designed
4 at, we could never achieve our allowed revenue of
5 "1,297,407", because we simply wouldn't have the
6 billing determinants.

7 Q. So, what Line 35 shows is, if on -- if -- well, tell me
8 what it shows.

9 A. (Boucher) Sure. It's a very confusing issue. Let me
10 try.

11 Q. Yes.

12 A. (Boucher) If we design the cast-off rates with the
13 billing determinants that were proposed in the initial
14 filing, the Company feels that it will never achieve
15 its rate design revenues.

16 Q. But you previously, I think, testified that that
17 shortfall would be about \$88,000 --

18 A. (Boucher) Right, which is what I'm showing here.

19 Q. But it looks to me like that 88,000 shows that, okay,
20 it's showing the 0.98 that you would derive by using
21 the Keene data, --

22 A. (Boucher) Yes.

23 Q. -- applied to, assuming you actually had the Concord --
24 assuming you had the actual Concord-type experience,

1 that's the difference that you're showing on Line 31,
2 when you apply that --

3 A. (Boucher) Yes.

4 Q. -- cast-off rate, is the 0.98, is that what that's
5 called?

6 A. (Boucher) Yes. You're exactly right.

7 Q. Okay.

8 A. (Boucher) What we're proposing is that we would like to
9 design our rates using the Concord normal billing
10 determinants. That using those would provide us with
11 the proper cast-off rate to collect our allowed
12 revenues.

13 Q. But, in fact, if the actual heating degree-days in
14 Keene, in your test year, were actually greater than
15 Concord's, for 2008, then you would still have a
16 revenue shortfall compared to your design revenues, but
17 it would be less than if you used the Keene assumption?

18 A. (Boucher) I would look at it a different way. And, I
19 would say that, when I'm looking at the Concord billing
20 determinants, and I use the Concord weather
21 normalization, I used the actual Concord heating
22 degree-days experienced in the test year with the
23 30-year average Concord database. And, so, the
24 normalization takes that disparity out of the -- the

1 locational disparity out of it.

2 Q. Okay. Okay. So, what you're saying is, you're
3 assuming that, in Keene, the difference between actual
4 heating degree-days, compared to normal, was in the
5 same ratio as it was for Concord?

6 A. (Boucher) Exactly.

7 Q. Which is only a 0.07 percent difference. So that, to
8 the extent there's a deviation from your design
9 revenues -- or, let me clarify. To the extent that
10 Keene was somewhat -- the actual in Keene was maybe a
11 little different than Concord, it's not a big deal
12 because -- no, that's probably not saying it correctly
13 either. You had found this big difference, this
14 14 percent difference, which would lead to a large --
15 if, in fact, the heating degree-days in Keene were very
16 close to the normal heating degree-days for 2008, then
17 you'll come out about right. Because the 14 percent is
18 much larger, 14.07 percent is obviously much larger
19 than 0.07 percent.

20 A. (Boucher) Exactly. And, that disparity was not only
21 seen comparing Keene to Concord, it was seen comparing
22 Keene to Pittsfield, Keene to Portsmouth, and Keene to
23 other areas. We feel that the data in Keene is the
24 issue. So, we want to correct that in designing our

1 cast-off rates.

2 Q. So, it's still sort of a mystery why, starting in 2004,
3 there appears to be this significant drop in your
4 measured heating degree-days. Did you look at that
5 whole period, whether, back to 2004, there was a
6 similar kind of discrepancy compared to normal, looking
7 at Keene or Pittsfield? Is Pittsfield where the
8 Berkshire heating degree-days are measured?

9 A. (Boucher) Uh-huh. I didn't actually do a comparison
10 year-to-year going back. But I will say Berkshire's
11 heating degree-days are lower, but they aren't to the
12 disparity of losing thousands of degree-days on a
13 year-to-year basis. Our "20-year normal" continues to
14 be lower as we experience warmer temperatures. But the
15 disparity, like we see here, isn't there.

16 Q. Okay. And, what's the approximate distance from
17 Pittsfield to Keene?

18 A. (Boucher) I think it's about 50 or 60 miles. It takes
19 us an hour, an hour and 15 minutes driving.

20 Q. It's a little further south, but it's higher elevation
21 and it's further west?

22 A. (Boucher) That's right.

23 Q. And, did you -- is there heating degree data collected
24 at Keene Airport? Did you look at that?

[WITNESS PANEL: Zink|Boucher]

1 A. (Boucher) I did look at that. Unfortunately, the Keene
2 Airport is not an official weather station. So, data
3 is sporadically available at that airport, but it's not
4 published regularly, and days are missing during the
5 month. So, I did look at that.

6 Q. Okay. Did you look at the Lebanon data, which I think
7 is at the Lebanon Airport, but it's available in the
8 National Weather Service site, I believe?

9 A. (Boucher) I did not look at Lebanon.

10 CMSR. BELOW: Okay. Thank you.

11 CHAIRMAN GETZ: Commissioner Ignatius.

12 CMSR. IGNATIUS: Thank you.

13 Commissioner Below covered a lot of my confusion on that
14 exhibit. So, I have just a couple of other questions.

15 BY CMSR. IGNATIUS:

16 Q. One is a very basic threshold question. I don't know
17 what a "cast-off rate" is. What does that refer to?

18 A. (Boucher) A "cast-off rate" is your initial delivery
19 rates immediately proceeding a rate agreement or a rate
20 case. It's the rate that you initially charge your
21 customers based on your approved revenues and your
22 approved billing determinants. It's the rate that will
23 be charged to customers immediately following the
24 proceeding.

[WITNESS PANEL: Zink|Boucher]

1 Q. All right. I would call that "the rate". I guess I'm
2 not really getting the difference between that or why
3 some special category.

4 A. (Boucher) Okay.

5 Q. As a result of the use of the Concord heating
6 degree-days, you've said you don't have a change in
7 your revenue requirement, but you have a change in your
8 rate.

9 A. (Boucher) Yes.

10 Q. And, is Mr. Frink able to address that or are you
11 planning on addressing that? I assume, before and
12 after the modification on heating degree-days, we have
13 a change in the rates being proposed in the Settlement?

14 MR. FRINK: We didn't propose rates in
15 the Settlement. We proposed a revenue requirement. And,
16 so, there's not a change in the rates. But, effectively,
17 looking at Jen's schedule that shows a point -- whatever
18 the rate is using the Keene degree-days, if you were to do
19 that saying "the revenue requirement is 1.3 million", and
20 if you divide by Keene normalized sales, you wind up with
21 a 0.98 rate. If you use the Concord degree-day sales, you
22 wind up with a \$1.05 rate. So, the rate will be
23 different. It will still only achieve the revenue
24 requirement that's proposed in the Settlement.

[WITNESS PANEL: Zink|Boucher]

1 CMSR. IGNATIUS: All right. And, you'll
2 testify more to that when you take the stand?

3 MR. FRINK: Yes.

4 CMSR. IGNATIUS: Thank you.

5 BY CMSR. IGNATIUS:

6 Q. On a going-forward basis, will you be gathering heating
7 degree-day data in Keene? It doesn't sound like we
8 still have identified why it's coming out in a way that
9 questions the veracity of the data.

10 A. (Boucher) Right. We're still gathering, we're still
11 collecting the data from the weather instrument, but we
12 will be using Concord as our basis for
13 weather-normalization purposes. Until -- it's true, we
14 can't determine exactly what took place, or if anything
15 took place to change, to make that much of a change in
16 degree-days, because the weather instrument is testing
17 out properly. And, the calculation was reviewed, and
18 the calculation is being made properly. So, for the
19 time being, until we have a better comfort level, we'll
20 be using Concord as our basis for our normalization?

21 MS. IGNATIUS: Thank you. Nothing else.

22 BY CMSR. BELOW:

23 Q. Just to pick up on that point, you'll be using Concord
24 both in terms of assuming their normal heating

[WITNESS PANEL: Zink|Boucher]

1 degree-days, and looking at that relative to what's
2 actually measured for heating degree-days there, is
3 that correct?

4 A. (Boucher) That's exactly right.

5 Q. So, the significance of using Concord, you're assuming
6 that the actual, as it deviates from normal, that it's
7 really that ratio that comes into play, not so much the
8 absolute heating degree-days?

9 A. (Boucher) It's the percentage from normal that we'll be
10 using.

11 Q. Okay. And, just also to clarify, part of what you're
12 referring to as the "cast-off rate" is this -- it's how
13 this ratio, based on the test year, deviates from a
14 weather-normal year, so that sort of reflects how you
15 might adjust the revenue requirement based on that
16 ratio of deviation?

17 A. (Boucher) We won't adjust the revenue requirement,
18 right?

19 Q. Right, the rate. That's what I meant. Right.

20 A. (Boucher) Yes. But that the rates will be properly set
21 to collect the approved revenues.

22 Q. And in a weather-normal year?

23 A. (Boucher) Exactly. Yes.

24 BY CHAIRMAN GETZ:

[WITNESS PANEL: Zink|Boucher]

1 Q. Ms. Zink, I have one question, in Exhibit 3,
2 Section 5.1, under "Capital Expenditures". And, you
3 noted earlier that the annual capital expenditures
4 would be used from \$275,000 to \$200,000 for the next
5 three years. But the last sentence says "During that
6 period, NHGC shall continue to replace cast iron and
7 bare steel mains, services and related equipment in
8 conjunction with municipal and state projects that
9 afford NHGC the opportunity to do so at a reduced
10 cost." And, I'm wondering what the intent of that
11 sentence is, following the previous sentence noting the
12 annual reduction. Does that mean that you'll only
13 replace within the \$200,000 capital expenditure limit
14 or, if there are opportunities to replace bare steel
15 services when other projects are going on, that you may
16 go above the \$200,000?

17 A. (Zink) Correct. We look at the fact that where -- we
18 look at our capital budget on a year-to-year basis. We
19 look at what projects are going on in the city. And,
20 if there are things going on in the city, specifically,
21 right now, the City of Keene is doing a lot of street
22 work, because of Stimulus money, and so we've had the
23 opportunity to go in and replace cast iron and bare
24 steel while the road is already open, because it's more

[WITNESS PANEL: Zink|Boucher]

1 cost-effective to do that. Then, you don't have to go
2 back in later on and rip up a road that was already
3 ripped up, those kind of things. So, we have been
4 spending much more in our capital expenditures over the
5 last few years, specifically because of those projects.

6 What we didn't want to have happen was
7 that, once those projects ceased, we were concerned
8 with what has been going on in the capital markets, as
9 far as trying to manage your expenses as a business,
10 putting capital dollars in that you need to do to make
11 sure your system is safe and reliable, but not being
12 required to spend that amount of capital on a
13 year-to-year basis. It's difficult, especially the
14 size of our company and what our earnings have been.
15 So, what we looked at was, "What have we spent over the
16 last three to five years? How much was related to city
17 projects? How much was related to infrastructure
18 investments, maybe for new load? What was related to
19 if you had to replace a vehicle, those kinds of things?
20 And, we came up with what looked like a typical year.
21 And, then, we added on top of that the city projects.
22 And, we said "what do we feel is a more acceptable
23 level that we should be spending on a year-to-year
24 basis?" And, we reviewed it with Staff. And, we all

[WITNESS PANEL: Zink|Boucher]

1 agreed that we shouldn't be required to spend 275 a
2 year, if there's not \$275,000 worth of projects. But
3 that, at a minimum, 200,000 would still allow us to
4 provide a safe and reliable system, and still do this
5 city work when it appears. And, we could spend more
6 than 200,000, that may happen. But we didn't feel it
7 was fair to have the requirement to spend that kind of
8 capital as those projects cease to exist.

9 CHAIRMAN GETZ: Okay. Thank you. I
10 think you got to my question at the very end. And, it was
11 probably my fault for posing the question as an
12 "either/or". But I think we have on the record what's
13 intended. Is there any redirect?

14 MS. PURCELL: Can I confer for one
15 second?

16 CHAIRMAN GETZ: Certainly.
17 (Atty. Purcell conferring with the
18 witnesses.)

19 MS. PURCELL: I have nothing. Thank
20 you.

21 CHAIRMAN GETZ: Okay. Then, the
22 witnesses are excused. Thank you.

23 All right. Mr. Fossum, do you have a
24 witness?

[WITNESS: Frink]

1 MR. FOSSUM: Yes. I would call Stephen
2 Frink to the stand please.

3 (Whereupon Stephen P. Frink was duly
4 sworn and cautioned by the Court
5 Reporter.)

6 STEPHEN P. FRINK, SWORN

7 DIRECT EXAMINATION

8 BY MR. FOSSUM:

9 Q. Could you state your name and business address for the
10 record please.

11 A. My name is Stephen Frink. And, my business address is
12 21 South Fruit Street, at the Commission.

13 Q. And, what is your position and generally your
14 responsibilities with the Commission?

15 A. I'm the Assistant Director of the Gas and Water
16 Division. And, I primarily regulate the New Hampshire
17 gas and steam utilities.

18 Q. Now, you've submitted prefiled testimony in this
19 matter?

20 A. Yes, I did.

21 Q. And, look at this, and is that a copy of your
22 testimony?

23 A. Yes, it is.

24 Q. Do you have any changes or additions to your testimony?

[WITNESS: Frink]

1 A. I do not.

2 Q. And, if I were to ask you the questions contained in
3 this testimony today, would your answers be the same as
4 they were?

5 A. Yes, they would be.

6 MR. FOSSUM: I would like to mark this
7 testimony as the next exhibit.

8 CHAIRMAN GETZ: It will be marked for
9 identification as "Exhibit Number 7".

10 (The document, as described, was
11 herewith marked as Exhibit 7 for
12 identification.)

13 BY MR. FOSSUM:

14 Q. Could you briefly summarize your testimony for us
15 please.

16 A. Yes. My testimony recommended approval of the
17 Settlement Agreement, and it explained how the
18 Settlement Agreement satisfied Staff's concerns.
19 Staff's greatest concern was the Company's ability to
20 compete in the Keene energy market, and whether it
21 would price itself out of the market with the proposed
22 increase. And, as the Company testified to, they did a
23 market analysis that indicates that, even at the
24 original revenue requirement increase of 425,000 that

[WITNESS: Frink]

1 they requested, they would remain competitive and would
2 be able to maintain their customers. The Settlement
3 establishes a revenue requirement of 288,000. So,
4 there's some comfort in that that there's a pretty good
5 reduction in the rate impact that was envisioned in the
6 market analysis. Also, the rates are phased in. So,
7 the initial increase is 173,000. So, we feel that the
8 Settlement does address that concern.

9 The Settlement also limits rate case
10 expenses to just those paid for outside consultants and
11 legal fees. And, originally, in the filing, the
12 Company had estimated rate case expenses could be
13 95,000. So, based on the recent filing of the proposed
14 rate case expenses, those are less than 30,000. So,
15 that will serve to reduce the rate impact as the
16 surcharge is implemented in the first year.

17 Also, the Settlement calls for the
18 reconciliation of permanent and temporary rates to be a
19 reconciliation between the year one rates, which are a
20 \$173,000 increase in the revenue requirement, versus
21 the approved revenue requirement of 288. So, again,
22 that lessens the impact of that first year surcharge.

23 And, another concern Staff had is that
24 it appeared that New Hampshire Gas's depreciation rates

[WITNESS: Frink]

1 didn't necessarily reflect the expected life of certain
2 plants. The biggest one being the mains, which is a
3 good deal of their rate base. And, they were
4 depreciating mains over 20 years, and that we reduced
5 that down to from a rate of 5 percent to 3 percent as
6 part of this Settlement, along with adjusting the other
7 rates. And, we feel that will more appropriately
8 allocate those expenses and service lives. It's also
9 in line with what New Hampshire's other natural gas
10 utilities are using for depreciation rates.

11 Let's see. The Settlement also reduces
12 the capital investment required by the Company. And,
13 in answer to Chairman Getz's question, it doesn't limit
14 the capital investment. We look at municipal projects
15 as being nondiscretionary spending. When you have the
16 opportunity to replace bare steel and cast iron, which
17 you're required to do by law, then, if you can do it at
18 a discounted rate, meaning you don't have to pay the
19 paving if the city is in the streets, and you need to
20 be doing it. And, the Settlement allows for that. So,
21 if Keene, they have a sewer project that is supposed to
22 run through 2014, and, so, based on that, it shouldn't
23 be a problem spending the minimum of 200,000. But we
24 also don't want them spending money that they wouldn't

[WITNESS: Frink]

1 otherwise do simply to achieve the minimum level. And,
2 this gives them the flexibility. They will still do --
3 they're required to take care of cost-effective
4 opportunities to replace bare steel and cast iron, but
5 anything above that, this, assuming it is beyond
6 200,000, they wouldn't have to do. Which, in the long
7 run, means it will reduce the pressures on future --
8 for a future rate case.

9 And, also, the Settlement calls for
10 recovery of deferred, deferred revenues, because of the
11 phase-in of year one is 173,000, versus an allowed
12 increase of 288. And, again, with concerns regarding
13 their competitive position within the community, the
14 parties felt it made sense to phase in the increase.
15 But, as part of that agreement, the Company will get to
16 -- has the opportunity to recover that underrecovery,
17 if you will, by not implementing full rates initially.
18 And, that also serves as an incentive to the Company to
19 stay out an extra couple of years, because that
20 additional revenue in years four and five, assuming
21 they don't come in for a rate case, would help their
22 cash flows and help them meet their operating needs and
23 investment requirements, and save the cost of a rate
24 case that might come earlier than it would.

[WITNESS: Frink]

1 So, with all those things in mind, we
2 feel the -- Staff feels the Settlement Agreement is in
3 the public interest.

4 Q. Now, have you had a chance to review the supplemental
5 testimony filed by Ms. Boucher yesterday?

6 A. Staff reviewed the supplemental testimony. We had had
7 discussions with the Company prior to the filing of
8 that. And, jointly, we met with the Company, and the
9 OCA was involved as well, we discussed the problem that
10 she identified, analyzed it, kicked around some
11 different scenarios as to how best to address it. And,
12 we reached an agreement that using a Concord
13 degree-days, a 30-year average for weather
14 normalization was the best way to address that issue.

15 Q. And, so, then Staff does support use of the Concord
16 heating degree-day for weather normalization?

17 A. Yes. For some of the reasons that were cited in the
18 Company's testimony: One, the information is collected
19 from an independent source; it's publicly available;
20 it's representative of temperatures throughout southern
21 New Hampshire. Concord and Keene seem to --
22 temperatures seem to track each other. It's how we do
23 weatherization normalization for New Hampshire's other
24 gas utilities and for Concord Steam we use Concord

[WITNESS: Frink]

1 degree-days.

2 And, we do have one suggestion that
3 wasn't in the testimony. That being that Keene
4 continues to record their degree-day information and
5 collect that information, as they have always done, and
6 report that annually to the Commission, perhaps in the
7 summer cost of gas proceeding. So, we can compare it
8 to what the Concord degree-days are over a longer
9 period of time, and we'll see if they do actually track
10 each other, continue to track each other. So, that's
11 one recommendation I'm making now that we'd like to see
12 done.

13 Q. Now, the use of these different weather normalization
14 numbers, will that have any -- I know we've addressed
15 this a little bit already, but will that have any
16 impact on the Company's revenue requirement?

17 A. As was previously discussed, it does not have an impact
18 on the revenue requirement contained in the Settlement
19 Agreement. Now, if the Company had used Concord
20 degree-days to weather-normalize the test year, there
21 would have been a different revenue requirement request
22 by the Company. They did a weather normalization
23 adjustment that increased revenues by approximately
24 \$56,000, and that was based on what we believe now to

[WITNESS: Frink]

1 be a faulty average that overstated the -- what sales
2 should have been for the test year. And, the Company
3 has not requested to adjust the revenue requirement
4 agreed to in the Settlement. What they have requested
5 is that, going forward, when they calculate the rate,
6 they get to use a sales forecast based on Concord
7 degree-day normal weather. And, that will -- that will
8 impact the rate customers are paying. But our
9 calculation of the rate impacts, when we look at the
10 revenue requirement increase, we compare it to the test
11 year revenues that were not -- were not
12 weather-normalized. So, when we look at the impacts,
13 customers are still now going to pay the -- in the
14 first year, the \$173,000 increase in revenues that is
15 called for in the Settlement, assuming it's approved.
16 And, if they don't implement, don't utilize Concord
17 degree-days for their weather normalization adjustment
18 and implement the lower forecasted sales, then what is
19 most likely to happen is that they won't be able to
20 achieve the agreed upon revenue requirement. Because,
21 as I already explained, in looking at the Company's
22 testimony and that exhibit, they calculate a rate on
23 using the sales, weather-normalized sales using Keene
24 degree-days, that calls for a rate of 98 cents. The

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[WITNESS: Frink]

1 sales using the Concord degree-days for normal weather
2 results in a rate of \$1.05. But that \$1.05 the
3 customer is paying as a result of using the Concord
4 degree-days will still only generate an extra 173,000
5 in revenues, compared to what customers paid during the
6 test year. So, there is no -- there is an impact on
7 the rate on the bill, but what actually -- what
8 customers are actually paying, there is no increase in
9 what the customers will be paying, compared to what
10 they paid in the test year and is reflected, is the
11 rate impact in the -- the increase in the revenue
12 requirement reflected in the Settlement.

13 Q. Now, given what you've said about rate impacts and
14 everything, have you prepared a spreadsheet that
15 explains the rate impacts of all of the proposed
16 changes?

17 A. Funny you should ask. As a matter of fact, this
18 morning I did prepare a schedule that takes into
19 account the surcharge that was filed yesterday, the
20 proposed surcharge for the reconciliation of temporary
21 and permanent rates, for the rate case expenses. It
22 also looks at the change in the cost of gas, a revised
23 cost of gas filing was submitted yesterday. And, so,
24 taking all that into account, I prepared a schedule

[WITNESS: Frink]

1 that shows what the impact -- what the increase in the
2 revenue requirement is for delivery rates, and both
3 delivery and commodity rates. So, the overall impact
4 and the impact on delivery rates.

5 Q. And, is this the schedule that you prepared that you
6 just described?

7 A. Yes.

8 MR. FOSSUM: I'd like to submit this
9 schedule as the next exhibit.

10 CHAIRMAN GETZ: It will be marked for
11 identification as "Exhibit Number 8".

12 (The document, as described, was
13 herewith marked as Exhibit 8 for
14 identification.)

15 BY THE WITNESS:

16 A. Now, the schedule, the first block is simply the
17 increase in the revenue requirement under the
18 Settlement Agreement that are being phased in years
19 one, two and three. The next block shows the revenue
20 requirement under the phase-in. It shows the
21 surcharges in the first year, it's a one year surcharge
22 for temporary rate and permanent rate reconciliation
23 and rate case expenses. And, it shows the surcharge
24 for years four and five related to deferred revenues.

[WITNESS: Frink]

1 Those combined give you your revenue increase for that
2 year, compared to the prior year. And, then, the
3 cumulative increase, and compared to the -- compared to
4 the test year revenue requirement. And, what you'll
5 see is, on the delivery rates, the second block is just
6 for delivery rates. And, you'll see that delivery
7 rates will go up in year one by 7.28. And, then, in
8 year two, because the surcharge drops off and the
9 phase-in is less than the surcharge, there's a light
10 decrease. And, then, in year three, when the full
11 revenue increase is implemented of 288,732, that's the
12 8.54 percent that's reflected in the Settlement
13 Agreement. That's the increase in the revenue
14 requirement for base rates.

15 Then, the last block is the delivery and
16 commodity combined. And, so, I've added in the change
17 in the winter cost of gas. So, -- excuse me. And, in
18 the lower right-hand corner, you can see that, in the
19 2008-2009 winter cost of gas last winter, the Company
20 recovered approximately 1.8 million from customers.
21 And, in this winter, the projected costs are
22 1.3 million. So, there's a significant decrease in
23 commodity rates. And, combined, what you'll find is
24 that the ratepayers will actually see a -- about a

[WITNESS: Frink]

1 7.4 percent decrease in overall rates on November 1,
2 and then it runs on through for everything else. And,
3 with that decrease in the winter cost of gas, and that
4 winter cost of gas is a decrease for six months, it
5 assumes that the test year summer cost of gas rates
6 remain the same, which they're actually probably going
7 to go down. But, over the course of the five years
8 that we expect the plan and the deferred revenues to be
9 recovered, that the customers will be paying less than
10 in the test year in year five, based primarily on the
11 change in the commodity rates.

12 MR. FOSSUM: Thank you. I have nothing
13 further at this time.

14 CHAIRMAN GETZ: Mr. Traum.

15 MR. TRAUM: Thank you, sir. Just a
16 couple of things, Mr. Frink.

17 CROSS-EXAMINATION

18 BY MR. TRAUM:

19 Q. When I look at your original testimony, Exhibit 7, Page
20 13, you had used for a surcharge a number of \$47,000.
21 And, now, in Exhibit 8, you're using a \$73,000
22 surcharge number. And, could you just explain why the
23 difference?

24 A. Well, there is -- the Company filed the updated

[WITNESS: Frink]

1 estimate as to what the reconciliation will be, and
2 they also filed a revised estimate as to the rate case
3 expenses. They have both gone up. I'm not sure -- I'm
4 trying to think if the change in the billing
5 determinants had any impact, but I wouldn't think so.
6 I think it's just that the original estimates at the
7 time I made my testimony was something less than what
8 has now been filed.

9 Q. But, in either case, the surcharge is only regarding
10 the difference between temporary and permanent rates
11 and rate case expenses that's agreed upon?

12 A. Yes.

13 Q. In terms of percentage increases as we've been talking
14 about, the same percentage increases were applied
15 whether it's a residential or a commercial customer?

16 A. That's correct. The original filing for rate design
17 said that it would, whatever the approved revenue
18 requirement was, what they were proposing for an
19 increase in the revenue requirement would be assigned
20 to the classes on a proportional basis. So, the
21 Company simply is increasing the customer charge of
22 each class by the same percentage and the volumetric
23 charges by the same percentage. So, it will not --
24 right now, in going forward, the commercial and

[WITNESS: Frink]

1 industrial volumetric charges are identical to the
2 residential volumetric charges, and will continue to be
3 that way.

4 Q. And, the amounts the Company is agreeing to defer until
5 recovery in years two and three, would have amounted to
6 an additional \$115,000 in year one, if there was no
7 deferral?

8 A. That's correct.

9 Q. The discussion about the Keene heating degree-days
10 being inaccurate with regards to an historical
11 perspective, even if on a going-forward basis the
12 Company were to start getting more accurate or accurate
13 data for Keene, in terms of trying to do a weather
14 normalization, there would still be a problem using
15 Keene, because you wouldn't have the reliability of the
16 past years, is that correct?

17 A. That's correct. The problem really isn't with the last
18 six years of the Keene -- or, it's 2004, it appears
19 that Keene degree-day information is consistent with
20 the Concord degree-day information. When you use a
21 30-year average, it's the other 26 years that are in
22 question. And, eventually, Keene would, if they
23 continue to report results similar to Concord, would be
24 -- that would be comparable to Concord, would be -- we

[WITNESS: Frink]

1 would consider it accurate. But, you're right. The
2 problem isn't with what they're reading at the current
3 time, it's with the past data that's been collected.

4 Q. Okay. And, hopefully, one final question. From a
5 customer perspective, if a customer last year used x
6 number of therms, and this coming year uses the same
7 number of therms, would I be correct to assume that
8 their total bill for the winter period will decrease by
9 7.39 percent?

10 A. Not if they use -- if they use the exact same thermos,
11 yes, that is correct.

12 MR. TRAUM: Okay. Thank you. I have
13 nothing else.

14 CHAIRMAN GETZ: Ms. Purcell.

15 MS. PURCELL: Sorry, I was listening to
16 two answers.

17 BY MS. PURCELL:

18 Q. I have just one clarifying question, referring to one
19 of Mr. Traum's questions. Comparing the surcharge on
20 your Exhibit 8 of 7351 -- \$73,051 to the first sort of
21 estimation of the surcharge in your prefilled testimony
22 of 47,000.

23 A. Right.

24 Q. Isn't it that that figure, am I correct, that, when you

[WITNESS: Frink]

1 filed your testimony, the 47,300 number was based on
2 looser information? The Company hadn't sort of
3 finalized its calculations?

4 A. Right. That was a --

5 Q. That was a back-of-the-envelope?

6 A. Yes.

7 Q. And, is the difference between the two numbers
8 primarily related to the difference in the temporary
9 rates component, not the rate case expense?

10 A. True. The rate case expense, in my testimony I believe
11 may have been an estimate of 25,000, and I think it
12 came in at 27,000. So, there's a minor difference
13 there. I mean, it may be that the reconciliation of
14 temporary and permanent rates, just based on weather,
15 the actual weather. And, what I did in the original
16 estimate was I looked at sales, annual sales, and
17 looked at the normalized summer sales, and said "okay,
18 the percentage of revenues collected in the summer
19 period is, say, 30 percent of annual sales", and then I
20 looked at the revenue increase of 173,000, which is --
21 temporary rates were about 70,000. So, I said
22 "30 percent of 100,000 is roughly", whatever it came
23 to. So, it was very general.

24 Q. Right.

[WITNESS: Frink]

1 A. And, this uses actual sales.

2 Q. Correct. And, it's possible that the billing
3 determinant issue also impacted the fact that the
4 temporary rates --

5 A. Yes.

6 Q. -- was higher in the final number, yes?

7 A. Uh-huh.

8 MS. PURCELL: Okay. Thank you. I don't
9 have anything further.

10 CHAIRMAN GETZ: Commissioner Below.

11 BY CMSR. BELOW:

12 Q. At the risk of getting bogged down in heating
13 degree-days again, let me just try to clarify
14 something. In your Exhibit 7, Page 17, which is
15 Attachment SPF-2, in the second data column you show
16 some "NHGC Adjustments".

17 A. Right.

18 Q. And, you show a total of "55,977" in adjustments to the
19 operating revenues, which you referred to earlier I
20 think as about 56,000.

21 A. Right.

22 Q. Which was an adjustment from actual test year revenues
23 for residential and commercial sales, excluding cost of
24 gas, to create a proforma test year assumed revenue.

[WITNESS: Frink]

1 Which is sort of -- which the footnote suggests that's
2 a weatherization-normal adjustment, such that this is
3 what the revenue would have been if it had been a
4 normal year.

5 A. (Witness nodding affirmatively).

6 Q. If, in fact, it was sort of a normal year, which is
7 what the Concord data and the Pittsfield data
8 indicates, you know, one is a little plus, one's a
9 little minus, but they indicate that within less than
10 half a percent it was actually a fairly normal year.
11 Then, the revenue deficiency would have actually been
12 about another 56,000 than what is actually assumed?

13 A. That's correct.

14 Q. But is it fair to say either -- or, can you explain it,
15 is either the Company sort of forgoing that or, in
16 fact, is, by moving to the Concord-based determinants
17 correcting for that, so they'll still end up with about
18 the correct revenue -- revenue in a normal year,
19 assuming that, in fact, 2008 was about a normal year?

20 A. I agree that the 56,000 -- the revenue requirement
21 would have then required an additional 56,000 if they
22 -- if it had been a normal test year. But the rate
23 impacts that I'm -- the rate impacts that are reflected
24 here, when I look at the -- when I took the test year

[WITNESS: Frink]

1 revenue, I did not use the adjusted, the proformed
2 increase. I took the actual revenue. So, my -- on
3 this schedule where you see "Test Year Revenue",
4 Settlement Attachment A, Page 1, of \$3.4 million, that
5 does not include the revenues, the 56,000 in revenues
6 that the Company added in after for their calculation
7 of the revenue requirement. So, I don't think it's
8 correct to say that this, the billing -- change in the
9 billing determinants will increase their revenues by
10 the 56,000. I think what it does, it simply allows
11 them to recover the 288 that we said they could have
12 over test year revenues. It's not going to give them
13 an extra 56,000. And, that was a major concern that I
14 had as well, was whether this change in the billing
15 determinants was actually going to increase the -- wind
16 up with the Company earning more revenues than it
17 otherwise would have. And, we had a number of
18 discussions with the Company on that, and we racked our
19 brains on it. And, I'm pretty confident at this point
20 that it does not do that, mainly because I use --
21 because the rate increase, the increase in the revenue
22 requirement is on a non-proformed test year.
23 Now, let me, at least on this analysis
24 for the rate impacts, the testimony itself -- right.

[WITNESS: Frink]

1 When I get down to the percent increase in base
2 revenues, that increase does not -- is not
3 weather-normalized revenue. That is just straight,
4 this is what they earned in the test year, 3.4 million,
5 on a normal year, and now we believe it was a normal
6 year, they collected 3.4 million. Using the Concord
7 degree-day billing determinants will enable them to get
8 an additional 173,000 in revenues in this coming year,
9 and that's -- and that will be above and beyond the 3.4
10 they collected in the test year. So, it's not an extra
11 -- they're not getting an extra 56,000.

12 CMSR. BELOW: Okay.

13 CHAIRMAN GETZ: Commissioner Ignatius.

14 Now that Commissioner Below has cleared that up.

15 CMSR. IGNATIUS: I'm worried about
16 clarifying anything further.

17 WITNESS FRINK: We struggled with it as
18 well. And, so, I'll say that's Staff's opinion.

19 MS. PURCELL: And, the Company.

20 BY CMSR. IGNATIUS:

21 Q. I take it you're not concerned that the revenue
22 requirement was calculated with Keene data, and the
23 final settlement and the rates that will result from
24 that will now impose Concord data? First of all, is

[WITNESS: Frink]

1 that even a fair statement? And, if it is, then tell
2 me why that's not a concern.

3 A. It doesn't -- It's not a fair statement when you're
4 looking at the revenue requirement. The revenue
5 requirement is the Company -- we determined that the
6 Company needs an extra 288,000 in revenue. And, that's
7 -- those costs are the same whether you sell 1.2 or
8 1.3 million therms. And, if you -- so, the revenue
9 requirement agreed to in the Settlement is in no way
10 goes away or changes as a result of a change in the
11 billing determinants. What does change is that what
12 they're going to recover next year, if we say, "okay,
13 you have to use the Keene billing determinants to
14 design your rates", then what is going to happen is,
15 unless they have sales growth, which is highly
16 unlikely, given the rate increase and what the economy
17 has done, or it's an extremely cold winter, they're not
18 going to achieve that revenue requirement, that
19 increase, the approved revenue requirement.

20 So, in essence, what would happen is,
21 ratepayers would get a break. They would not be
22 paying, in whole, actually 288,000. They would be
23 paying 56,000 less, or whatever that number might be.
24 And, what this does, using the Concord degree-day

[WITNESS: Frink]

1 billing determinants, simply means that customers will
2 have a higher rate, but they still only be paying what
3 the Company and Staff envisioned and agreed to in the
4 Settlement Agreement, and if you approve it, what's
5 intended for them to, what they should have an
6 opportunity to earn.

7 Q. Thank you. On a different topic, on the Section 2.1.A
8 of the Settlement Agreement that addresses "Stipulated
9 Rate Base", and it's agreed upon that land held for
10 future use to be removed from rate base. Do you recall
11 that provision?

12 A. Yes.

13 Q. Do you know, has that land been in rate base in the
14 past and has been supported by customer revenues? Or,
15 excuse me, rates?

16 A. It was not -- I'm almost positive it was not in -- and
17 2003 was the last time they came in for a rate
18 increase, and I forgot when they purchased the land,
19 they may not have even purchased it until after that
20 point. But, even if they did, in 2003, when the
21 Company filed their rate request, they asked for a
22 increase that would only -- would allow them to achieve
23 a zero rate of return. In 2003, they just wanted to
24 break even. So, I'm almost positive it was not in

[WITNESS: Frink]

1 there. But, even if it was in there, it would not have
2 -- it wouldn't have really mattered, because, if they
3 had included it, they just would have forgone even more
4 revenues than they did. So, in the last rate case, the
5 rates that were approved were something substantially
6 below what they would have been entitled to under
7 traditional ratemaking. And, whether the land was in
8 there or not, which I don't think it was, it wouldn't
9 have impacted the rate increase.

10 CMSR. IGNATIUS: Okay. Thank you. And,
11 Ms. Zink may have other information to add to that. But
12 that's all. Thank you. Nothing else.

13 CHAIRMAN GETZ: Redirect, Mr. Fossum?
14 (Atty. Fossum conferring with Mr.
15 Wyatt.)

16 MR. FOSSUM: No.

17 CHAIRMAN GETZ: Okay. Then, the witness
18 is excused. Thank you, Mr. Frink. Is there any objection
19 to striking identifications and admitting the exhibits
20 into evidence?

21 MS. PURCELL: No objection.

22 CHAIRMAN GETZ: They will be admitted
23 into evidence. Is there anything -- I was going to say,
24 "is there anything before we allow opportunity for

1 closing?" And, I guess, do you have anything on the last
2 question asked of Mr. Frink about "land held for future
3 use"?

4 MS. PURCELL: No. We actually don't.

5 Ms. Zink isn't entirely certain enough to state on the
6 record as to when the land was acquired, but she believes
7 it was -- and, so, I think we need -- we're going to let
8 the record stand with Mr. Frink's statement.

9 CHAIRMAN GETZ: Or, would you like a
10 record --

11 CMSR. IGNATIUS: Well, you wouldn't
12 disagree -- you're not aware of any information that would
13 contradict what Mr. Frink just described?

14 MS. ZINK: No.

15 MS. PURCELL: No. No, we're not.

16 CMSR. IGNATIUS: Okay. Thank you.

17 CHAIRMAN GETZ: Okay. Then, if there's
18 nothing else, then, Mr. Traum.

19 MR. TRAUM: Thank you, sir. The Office
20 of Consumer Advocate was a signatory to the Settlement
21 Agreement, and we certainly continue to support it. We
22 believe the phase-in concept, as has been structured here,
23 is certainly a plus for consumers, and recognizing the
24 potentially competitive environment the Company operates

1 in, it's actually, I think, something that's a real
2 positive for the Company also. We also, just highlighting
3 a couple of the items of the Settlement, support the floor
4 on capital expenditure commitments, that rate case
5 expenses are excluding affiliate costs and audit-related
6 costs.

7 On Section 6.1, we view it as a step in
8 the direction of providing more energy efficiency
9 information to customers. And, the OCA will work with the
10 Staff and the Company on developing a brochure for
11 customers.

12 On the area that raised the most
13 questions, the billing determinants and degree-days, we
14 would agree that it makes sense to move to the Concord
15 degree-day data, as it's a known database that certainly
16 Staff has worked with for many years and has confidence in
17 the numbers included therein. And, we think that the
18 approach being used for raising the rate from the 98 cents
19 to I believe it was \$1.05 makes sense, and that it would
20 enable the Company to recover the stipulated revenue
21 requirement in a normal year, and only the stipulated
22 revenue requirement, not something either in excess or
23 below that.

24 And, I guess, in closing, I'd just

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1 recognize that, in Exhibit 8, as Mr. Frink has put it
2 together, for year one the total percentage change
3 customers will be looking at in their total bills would be
4 a decrease of roughly 7.39 percent. So, with that, I have
5 nothing further. Thank you.

6 CHAIRMAN GETZ: Thank you. Mr. Fossum.

7 MR. FOSSUM: Excuse me. Thank you. As
8 with OCA, Staff was a signatory to the Settlement
9 Agreement and continues to support the Agreement. We
10 likewise believe that the Settlement Agreement, including
11 the phase-in in rates and the deferred rates will actually
12 help both the Company and customers; the customers by
13 keeping the rates or rate increases under control, and the
14 Company by stabilizing their cash flow over a period of
15 years. Reviewing the rate case expenses and the
16 reconciliation, as they have been provided by the Company,
17 they appear reasonable so far.

18 As to the heating degree-day issue,
19 Staff also supports to move the heating degree-day from
20 Keene to Concord, a more reliable source of information,
21 with a long history.

22 And, I guess, in just closing, we
23 believe that the Settlement Agreement provides for just
24 and reasonable rates for the Company, and balances the

1 interests of the Company and its ratepayers going forward.
2 Thank you.

3 CHAIRMAN GETZ: Thank you. Ms. Purcell.

MS. PURCELL: Thank you. New Hampshire Gas Corporation initially sought a rate increase of a little over \$423,000. And, in the normal course of the give-and-take of the settlement process, working very cooperatively with the Commission Staff and the OCA, the parties have agreed on a rate increase of a little over \$288,000 to be phased in over three years. The Company thinks the phase-in structure will help to mitigate the rate impact for customers, and believes that the overall rate increase will result in just and reasonable rates for New Hampshire Gas company.

21 CHAIRMAN GETZ: Okay. Thank you. Then,
22 we'll close the hearing, take the matter under advisement.
23 And, we'll see you all again shortly.

24 (Whereupon the hearing ended at 12:56 p.m.)

